



2024-2027 Multi-Year Budget
2026 Budget Update

2026 Preliminary Budget
**Water and Waste Department
Presentation to SPC Water,
Waste and Environment**

December 1, 2025

Photo: Kristine Guerrero, courtesy Tourism Winnipeg

Agenda



1. Service Highlights



2. Performance Reporting



3. Service Based Budget:
Operating, Capital and
Reserves



4. Questions

Service Highlights



Service Highlights

Water and Waste Department



Key Achievements (2024/2025):

1. NEWPCC Upgrades

- Project 2 Development Phase (awarded)
- Project 3 RFP Step 1 (issued)

2. SEWPCC Upgrade (effluent compliance)

3. Fort Garry / St. Vital Crossing Replacement (underway)

4. Rapid Response for Water & Wastewater Service Capacity (approved)

5. Water Meter Renewal Program/AMS (underway)

Service Highlights

Water and Waste Department



2025 Financial Forecast (Budget vs Actuals as at September 30)

- Water Utility forecast surplus of \$8.9M over Adopted budget
- Sewage Utility forecast surplus of \$35.5M over Adopted budget
- Solid Waste Utility forecast surplus of \$33.9M over Adopted budget

2025 Adopted Budget does not reflect budget amendments from 2025

Council approved Sewer Volume Rate and Solid Waste Utility Rate

Reports.

- Net surplus Adopted budget \$78.3
- Net surplus Amended budget \$28.5

2025 September Forecast

	Forecasted Surplus \$millions		To	
			To	
		Adopted	Amended	Budget
Water Utility	\$	8.9	\$	9.2
Wastewater Utility		35.5		13.4
Solid Waste Utility		33.9		5.9
Land Drainage		0.0		0.0
Net	\$	78.3	\$	28.5

Service Highlights



Water and Waste Department

Budget Priorities / Highlights 2026 Operating Budget

1. Utility Billing Centre

2. 2026 and 2027 Water and Sewer Rates

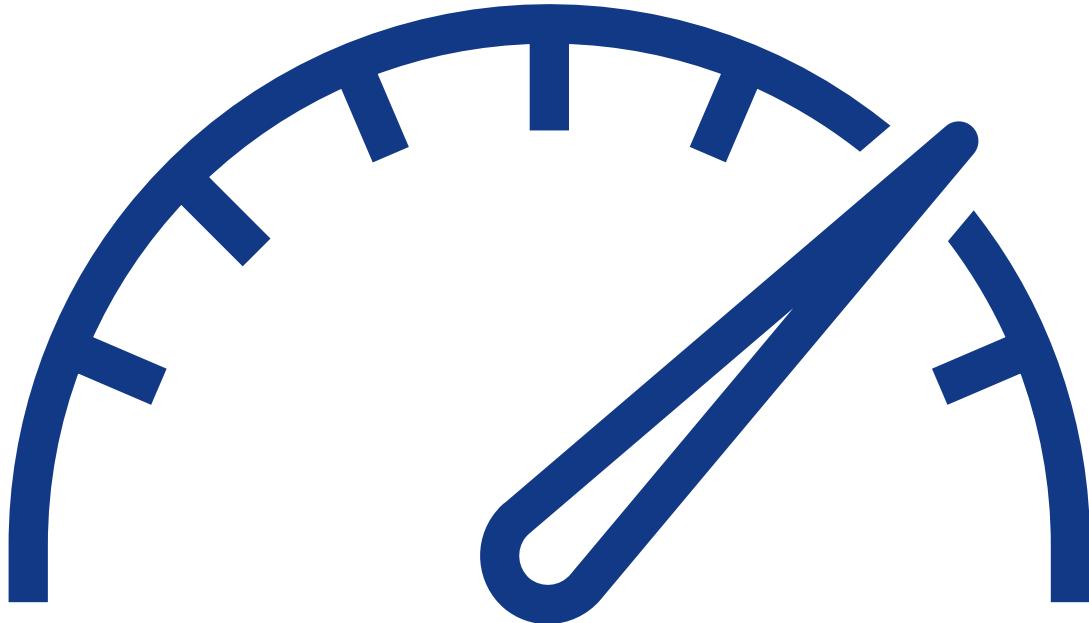
- Affordability (funding plan NEWPCC – NR project 3, H2O program, Water Leak Credit program, payment arrangements)

3. Capital Budget Priorities

- NEWPCC Nutrient Removal Facilities
- Water and Sewer Main Renewals
- Combined Sewer Overflow Mitigation
- Southwest Interceptor
- Water Meter Renewals

4. Solid Waste Utility

Performance Reporting



Measuring Performance.

Inspiring Excellence.

Performance Reporting – ALL Services



OurWinnipeg:



Service Goal / Measure Description	2023	2024	2024	2025	2026
	Actual	Actual	Target	Target	Target

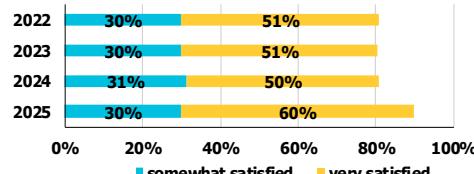
WATER



Goal 2: Maintain and improve citizen satisfaction with quality of drinking water in Winnipeg

Number of water quality tests conducted	89,320	100,356	100,000	100,000	100,000
Citizen satisfaction with quality of drinking water	81%	81%	85%	85%	85%

Citizen Satisfaction with Quality of Drinking Water



	2021	2022	2023	2024	2025
Total Satisfied	84%	81%	81%	81%	90%

Source: City of Winnipeg Annual Citizen Survey

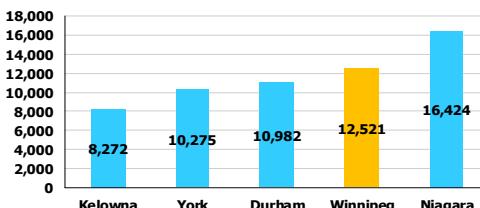
WASTEWATER



Goal 1: Meet or outperform Environmental Act licence requirements for sewage treatment plants, combined sewer overflows and biosolids

Megalitres of Treated Wastewater per 100,000 Population	11,162	12,521	11,640	11,681	11,675
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Megalitres of Treated Wastewater per 100,000 Population (2024)



	2020	2021	2022	2023	2024
Wpg. Trend	11,166	10,719	15,515	11,162	12,521

Source: Municipal Benchmarking Network Canada (WWTR210)

LAND DRAINAGE AND FLOOD CONTROL

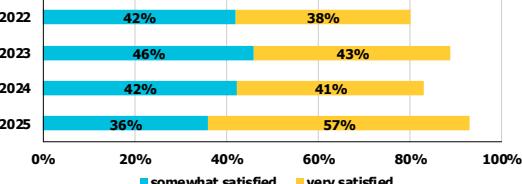


Goal 1: Investigate and implement opportunities to improve flood protection measures to minimize potential damage to property and equipment

Citizen satisfaction with protection from river flooding	89%	83%	90%	90%	90%
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Source: 2026 Preliminary Budget pages 151 to 162

Citizen Satisfaction with Protection from River Flooding



	2021	2022	2023	2024	2025
Total Satisfied	90%	80%	89%	83%	93%

Source: City of Winnipeg Annual Citizen Survey

Performance Reporting – ALL Services

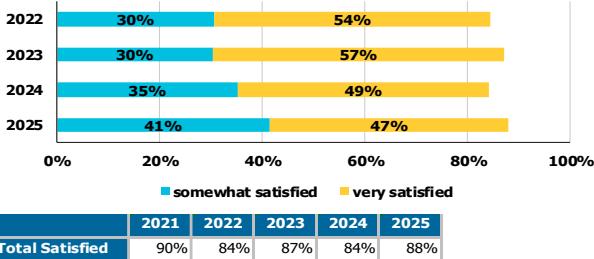
OurWinnipeg:



Service Goal / Measure Description	2023	2024	2024	2025	2026
	Actual	Actual	Target	Target	Target
SOLID WASTE COLLECTION					
 Goal 1: Improve and sustain performance of the waste collection system					
Citizen satisfaction with garbage collection	87%	84%	90%	90%	90%
SOLID WASTE DISPOSAL					
 Goal 1: Ensure efficiency of waste disposal by maintaining an operating cost per tonne of less than the Municipal Benchmarking Network Canada average					
Operating cost for solid waste disposal per tonne	\$ 47.44	\$ 43.43	\$ 47.50	\$ 48.50	\$ 48.50
RECYCLING AND WASTE DIVERSION					
 Goal 3: Improve and sustain performance of the waste reduction and diversion system					
Citizen satisfaction with recycling	82%	80%	85%	85%	85%

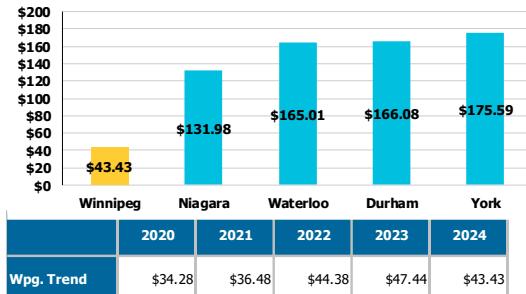
Source: 2026 Preliminary Budget pages 163 to 173

Citizen Satisfaction with Garbage Collection



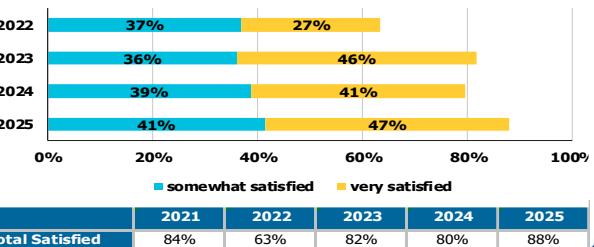
Source: City of Winnipeg Annual Citizen Survey

Operating Cost for Solid Waste Disposal per Tonne - All Property Classes (2024)



Source: Municipal Benchmarking Network Canada (SWST325)
Extracted from MBNCanda data portal on Sep 8, 2025.

Citizen Satisfaction with Recycling



Source: City of Winnipeg Annual Citizen Survey

2026 Budget Overview



Service Based View

Service Based Budget (in millions of \$)	FTEs	Surplus / (Deficit)	Capital Budget	Reserves, Net Changes
Water	403.4	11.8	57.4	11.4
Wastewater	434.7	67.0	671.6	(36.5)
Land Drainage and Flood Control ¹	25.6	(0.2)	8.6	-
Solid Waste Collection	14.4	7.3	-	-
Solid Waste Disposal	37.9	3.4	8.6	-
Recycling and Waste Diversion	81.0	0.5	0.3	0.9
Total	997.0	89.8	746.5	(24.2)

Notes:

1. Other contributing departments include Public Works Department (1.8%)

Source: 2026 Preliminary Budget pages 151 to 173, 341

Service Based Operating Budget

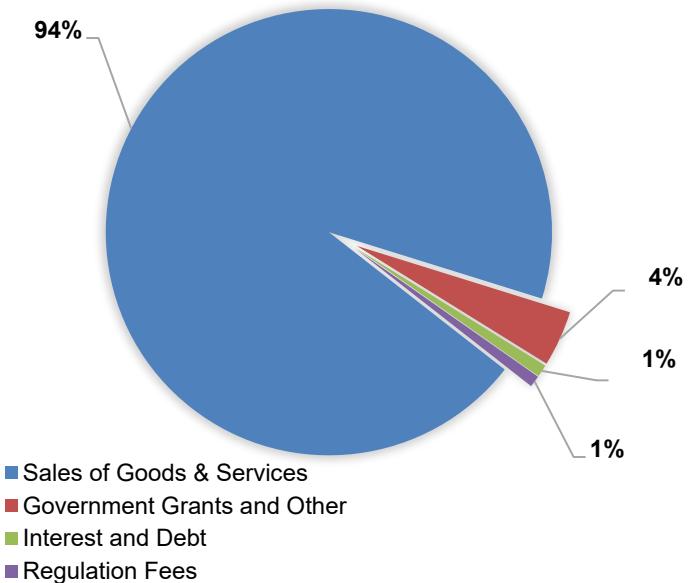


2026 Budget Overview

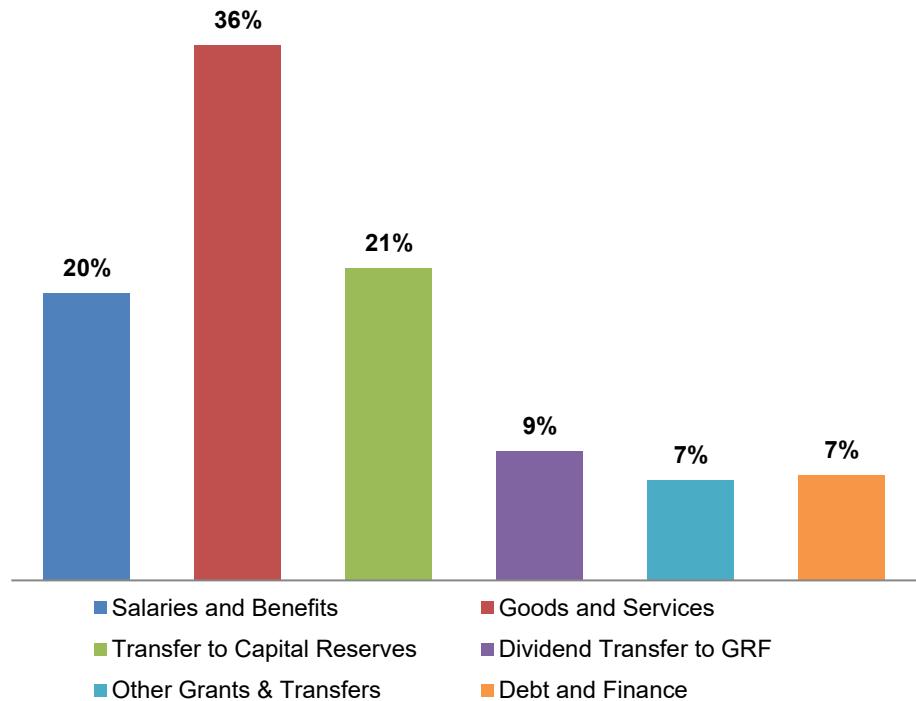
(Service Based View)



Revenues = \$604.6 million



Expenditures = \$514.8 million



Source: 2026 Preliminary Budget

Comparison of 2026 and 2027 Projection (from 2025 Adopted Budget) to 2026 Budget Update



Service Based View

In millions of \$

2026 and 2027 Budget - Surplus / (Deficit)

2026 and 2027 Projection from 2025 Budget - Surplus / (Deficit)

Increase Surplus

	2026 Budget	2027 Projection
2026 and 2027 Budget - Surplus / (Deficit)	\$ 89.8	\$ 94.9
2026 and 2027 Projection from 2025 Budget - Surplus / (Deficit)	10.5	6.5
Increase Surplus	\$ 79.3	\$ 88.4

Notes:

1. Increase in surplus primarily due to Council approved Waste Management and Sewer Volume fees.
2. Increased surpluses reflect committed funds for capital expenditures.

Source: 2026 Budget, 2025 Adopted Budget pages 105 and 153 to 172.

Salary Budget and Full Time Equivalents (FTEs), Vacancy Management, and FTE Recoveries

Service Based View



	2024 Actual	2024 Adopted Budget	2025 Budget	2026 Projection	Increase / (Decrease)	2027 Projection
Full Time Equivalents (number of FTEs)	902.46	982.03	987.24	997.03	9.79	997.03
Salaries & Benefits (in millions of \$)	\$ 86.6	\$ 92.2	\$ 96.1	\$ 100.5	\$ 4.4	\$ 103.5

Notes:

1. Total departmental vacancy management \$5.23M and 71.37 FTEs. 1 FTE is approximately equivalent to \$73,349 for vacancy management in the 2026 budget. Further details included below.
2. 22 temporary FTEs expected to be working in 2026 at a cost of \$2.3M. These costs are not included in the operating budget but noted on the capital detail sheets, if applicable.
3. FTE increase of 9.79 FTE is primarily due to introduction of 8 new positions in 2025 as per Council approved Rapid Response Rate Report, 3.0 FTE to improve Utility Billing Centre call response times.

Source: 2026 Budget and Capital detail sheets

Vacancy Management (Department Based)	Budget	Met or exceeded Budget
2023	\$4.7 million	✓
2024	\$4.6 million	✓
2025*	\$5.3 million	✓

* Projected to meet vacancy management budget as per third quarter 2025 projection.

Operating Budget Referrals

Service Based View



No.	Referrals to the Budget Process (include only those from an elected official process):	SPC/ Council/ Date	Included in Budget Y/N	2026		2027	SPAP Action Item
				FTE	\$	\$	
1	Building Emissions Reduction Strategy That funding for the Building Emissions Reduction Strategy initiatives, inclusive of capital, be referred to the 2026 Budget Review Process.	Council – June 26, 2025	N	3	1,227,000	1,580,000	4.5 Update Winnipeg's Climate Action Plan, including development of a Climate Resiliency Strategy (mitigation and adaptation)

Note: Building Emissions Reduction Strategy capital of \$0.163 million in 2026 will result in operating budget savings of \$66,000/annum beginning in 2027.

Service Based Capital Budget

\$



Capital Summary

Service Based View



Service (\$000's)	2025 Adopted Budget	2026 Budget	2027 - 2031 Forecast	6-year Total
Land Drainage and Flood Control	12,508	8,563	27,161	35,724
Water	130,709	57,392	268,552	325,944
Wastewater	119,297	671,624	519,700	1,191,324
Solid Waste Collection and Disposal	18,427	8,591	36,001	44,592
Recycling and Waste Diversion	1,944	318	19,171	19,489
Total Capital Budget	282,885	746,488	870,585	1,617,073

Source: 2026 Preliminary Budget page 341 and 2025 Adopted Budget page 353

Key Projects in the Funded Capital Submission

Service Based View



NEWPCC Upgrade: Nutrient Removal Facilities

Addition of Nutrient Removal Facilities to NEWPCC to meet operating licence requirements

Budget Year(s): 2026

Amount: \$547.000 million



River Crossings Monitoring and Renewals

Minor rehabilitation at three river crossing sites, abandonment of one river bottom crossing and geotechnical work at eight sites.

Budget Year(s): 2026 - 2028

Amount: \$3.910 million

Combined Sewer Overflow and Basement Flood Management Strategy
Implementation of the CSO Master Plan and sewer relief works
Budget Year(s): 2026 - 2031
Amount: \$219.500 million



Feeder Main Renewals
Condition Assessment and renewal of water distribution feeder mains, including associated infrastructure
Budget Year(s): 2026 - 2030
Amount: \$2.811 million



WEWPCC Screening and Grit
Construction of improved screening and grit removal systems at WEWPCC as required for the new NEWPCC biosolids facility.
Budget Year(s): 2026
Amount: \$19.466 million



Regulatory Soil Fabrication for Landfill Cover
Program for all-season soil fabrication to meet vegetative cover licence requirements at City landfills
Budget Year(s): 2026 - 2028
Amount: \$5.132 million

Source: 2026 Supplement to the Preliminary Budget pages 244, 251, 254, 260, 265, and 269

Capital Budget Changes



Description (\$000's)	Expln.	Changes from Forecast						2031 Forecast	6-year Total	SPAP Action Item
		2026 Budget	2027 Forecast	2028 Forecast	2029 Forecast	2030 Forecast	2026 to 2030 Total			
Council Approved Forecast		189,521	186,488	191,341	140,037	123,111	830,498	-	830,498	
<i>Increase / (Decrease) From Forecast:</i>										
Asset Refurbishment and Replacement Program	1	5,127	3,157	8,622	556	(2,095)	15,367	6,941	22,308	None
NEWPCC Upgrade: Nutrient Removal Facilities	2	547,000					547,000		547,000	None
2031 Forecast								139,026	139,026	None
Other Changes		4,840	5,981	20,436	17,111	29,873	78,241		78,241	
Total Changes		556,967	9,138	29,058	17,667	27,778	640,608	145,967	786,575	
TOTAL CAPITAL BUDGET		746,488	195,626	220,399	157,704	150,889	1,471,106	145,967	1,617,073	

Variance to forecast explanations:

- Overall program funding increase of \$15,367,000 due to risk-based re-prioritization. The increase is funded by Retained Earnings. The change is due to revision/cost driver.
- Funding increase of \$547,000,000 in 2026, comprised of \$468,000,000 of External Debt and \$79,000,000 Retained Earnings to fund one third of the Nutrient Removal project. This project is conditional on securing additional funding of \$497,000,000 from each of the Federal and Provincial Governments. This change is due to new legislation.

Source: 2026 Supplement to the Preliminary Budget pages 231-283

Capital Budget Referrals

Service Based View



No.	Referral Name	Referral Wording	SPC/ Council/ Date	Included in Budget Y/N	2026	2027	2028	2029	2030	2031	6 Year Total
					(\$000's)						
1	NEWPCC Upgrade: Nutrient Removal Facilities	<p>That a budget increase of \$1,462,133,000 for the NEWPCC Upgrade: Nutrient Removal Facilities project be referred to the 2026 Budget Review Process.</p> <p>The project will be funded by External Debt and Retained Earnings and is conditional on securing funding from other levels of government. The project has been partially funded (\$28,894,000) to proceed with pre-procurement activities.</p> <p>Funding has been adjusted to reflect debt and financing.</p>	Council March 27, 2025	Total funding required per report	1,462,133						1,462,133
				Adjustment	78,867						78,867
				Total funding required	1,541,000						1,541,000
				Y	547,000						547,000
				N	994,000						994,000
2	Building Emissions Reduction Strategy	<p>That funding for the Building Emissions Reduction Strategy initiatives, inclusive of capital, be referred to the 2026 budget review process.</p>	Council June 26, 2025	Total funding required per report	2,242	10,650	11,167	9,300	5,966		39,325
				Y	163						163
				N	2,079	10,650	11,167	9,300	5,966		39,162

Source (for budgeted amounts): 2026 Supplement to the Preliminary Budget pages 178 and 254

Reserve Projections

Service Based View



In Millions of \$	2025 Forecast Balance	2026 Activities	2026 Balance	2027 Balance
Climate Action	\$ 0.3	\$ (0.3)	\$ 0.1	\$ 0.0
Environmental Projects	144.6	(32.2)	112.4	117.4
Landfill Rehabilitation	1.9	(1.3)	0.6	0.6
Sewer System Rehabilitation	5.4	(4.0)	1.4	3.0
Solid Waste Asset Management	1.5	1.2	2.7	4.0
Waste Diversion	18.6	0.9	19.5	21.0
Water Main Renewal	5.2	(3.0)	2.2	3.0
Water Meter Renewal	70.0	14.3	84.3	65.1
TOTAL	\$ 247.5	\$ (24.2)	\$ 223.3	\$ 214.1

Source: 2026 Budget; Appendix 3 Reserves Summary page 333.

Questions

