

Agenda



- 1. Service Highlights
- 2. Performance Reporting
- 3. Budget Highlights and Overview
- 4. Service Based:
 - a. Operating Budget
 - b. Capital Budget
 - c. Reserve Projections N/A to Community Services
- 5. Questions



Service Highlights

Community Services Department

Key Achievements 2024:

- Implementation of Short-term Rental Accommodations licensing program
- Increased Provincial Library Grant funding
- Increased library hours effective September 2024
- Funding for enhanced Library Safety and Security improvements
- New North West Library capital project funded
- Opened 3 new Spray Pads at Champlain, Cresentwood, and Maples community centres
- National Health and Fitness Day Winnipeg 150 Fitness Challenge
- In early 2024, completed the second session of the Free Instructor Guard Training Program

2024 Financial Forecasts (as at November 30, 2024):

- Operating revenue shortfalls of \$1.32 million
- Operating expenditure savings of \$2.02 million
- Net mill rate contribution surplus of \$0.70 million

<u>Pressing Challenges – 2025 Operating Budget and Future Budgets:</u>

- Cost pressures (unbudgeted risks) revenue shortfalls
- Balancing service delivery with public expectation within existing staffing resources
- Ongoing safety concerns at Recreation and Library Facilities
- Operating funding for future recreation and library facility capital redevelopments

<u>Pressing Challenges – 2025 – 2030 Capital Budget:</u>

- Partially funded capital projects
- Lack of dedicated funding for facility renewal unfunded liability



Performance Reporting

Community Licensing and Bylaw Enforcement

Description

Formerly known as the Community Liveability. The service through outreach, promotion, prevention, protection, and regulatory services, support the development of a healthy community.

Key services include community bylaw enforcement, vacant building enforcement, licensing, and bicycle recovery.

OurWinnipeg



Social Equity (SE)

community

Performance Reporting

Annual Company of Control	A COLOR OF THE COL					
SPAP	Theme / Service Goal / Measure Description	2022 Actual	2023 Actual	2023 Target	2024 Target	2025 Target
	Goal 1: Continue to increase efficiencies when enforcing by-laws that	improve neighbou	urhood liveabil	ity and enhance	quality of life i	n the

Average Number of Working Days to Respond to All Public Requests for Service

10

13

10

10

Source: 2025 Preliminary Budget page 239



Performance Reporting

Libraries

Description

To enrich the lives of all Winnipeg citizens and their communities by providing high quality, responsive, and innovative library services.

Key services include facilities, collections, programming, and technology.

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Good Health and Well-Being (HW)

Performance Reporting [A]

SPAP Theme / Service Goal / Measure Description	2022 Actual	2023 Actual	2023 Target	2024 Target	2025 Target						
Goal 3: Provide material that reflects the diverse needs and interests of the community											
Annual Library Uses per Capita (Non-Electronic)	7.6	8	7.5	8.1	7.5						
Annual Library Uses per Capita (Electronic)	18.5	16.3	17.6	18.1	17.6						

Annual Library Uses per Capita (2023) 40.0 30.0 11.8 Electronic Uses 20.0 **16.3** ■ Non-Electronic Uses 5.3 8.8 10.0 17.4 9.8 8.0 0.0 Waterloo Windsor Winnipeg Calgary Wpg. Trend 2019 2020 2021 2022 2023 Electronic Uses 22.6 16.0 18.4 18.5 16.3 Non-Electronic Uses 9.9 3.0 4.2 7.6 8.0

Source: Municipal Benchmarking Network Canada (PLIB106, PLIB107)

Source: 2025 Preliminary Budget page 243 to 245



Performance Reporting

Recreation

Description

Provide high quality aquatics, recreation, and leisure opportunities/programs in order to enhance life skills, community leadership development, and overall health and well-being for citizens in our neighbourhoods.

Key services include arenas, aquatic services, recreation services, and Community Centres.

OurWinnipeg



Good Health and Well-Being (HW)

Performance Reporting [A]

Feriormance Reporting [A]									
SPAP Theme / Service Goal / Measure Description	2022 Actual	2023 Actual	2023 Target	2024 Target	2025 Target				
Goal 2: Provide opportunities that reduce barriers to participation and help ensure equitable access to recreation programs and services, especially in geogra areas of higher poverty									
Number of Hours of Free Programs and Services at Arenas, Indoor & Outdoor Pools, Recreation & Leisure Centres, Spray Pads, Wading Pools and Third Party Facilities	64,020	76,983	76,500	76,680	79,500				

Source: 2025 Preliminary Budget page 223



2025 Budget Overview

Service Based View

Service Based Budget (in millions of \$)	FTEs	Mill Rate Support / (Contribution)	Capital Budget	Reserves, Net Changes
Community Licensing and Bylaw Enforcement (2)	52.3	3.2	-	-
Libraries	283.8	36.7	0.4	-
Recreation	363.4	51.6	12.4	-
Total	699.4	91.4	12.8	-

Notes:

- 1. Other contributing departments for all services include Innovation and Technology (2-4%).
- 2. Community Licensing and By-Law Enforcement was formely named "Community Liveability"



Service Based Operating Budget



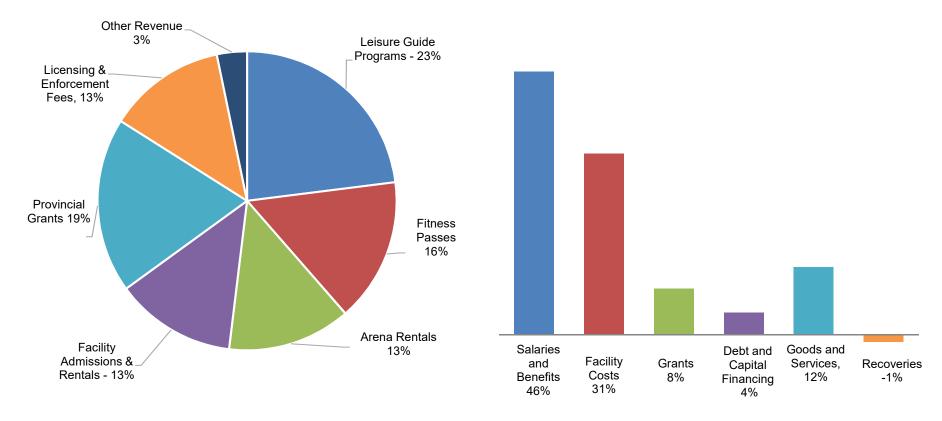


2025 Budget Overview

(Service Based View)

Revenues = \$21.7 million

Expenditures = \$113.1 million





Comparison of 2024 Adopted Budget to 2025 Preliminary Budget

Service Based View

In millions of \$

Revenue Expenditure

Mill Rate (Support)/Contribution

	2024		2025	2025 Increase /							
A	Adopted Preliminary						2026		2027		
	Budget Budget		\$		%	Notes	Pr	Projection		Projection	
\$	21.1	\$	21.7	\$	0.6	3.0%	1	\$	22.5	\$	22.9
	109.0		113.1		4.1	3.7%	2		116.6		119.9
\$	(88.0)	\$	(91.4)					\$	(94.1)	\$	(97.0)

Notes:

- 1. The revenue increase is primarily due to inflationary increases.
- 2. The expenditure increase is primarily a result of:
 - A) Salary & benefits for collective agreements, investments in increased for library hours and service improvements.
 - B) Increases in operating costs for a new library in northwest Winnipeg.
 - C) Increased grant funding to Community Centre Universal Funding Formula grants.
 - D) Capital investment financing



Comparison of 2025 Projection (from 2024 Adopted Budget) to 2025 Preliminary Budget

Service Based View

In millions of \$

2025 to 2027 Preliminary Budget Submission - Mill Rate Support 2025 to 2027 Projection from 2024 Budget - Mill Rate Support

Increase Mill Rate Support

2025 Budget		Pr	2026 ojection	2027 Projection			
\$	91.4	\$	94.1	\$	97.0		
\$	90.7	\$	92.8	\$	95.4		
\$	0.7	\$	1.3	\$	1.5		

Notes:

1. Changes in budget years 2025 to 2027 from the 2024 budget forecast are outlined on the table below.

2025 Projection to 2025 Preliminary Budget Variance Reconciliation:	2025	2026	2027
Decrease in Provincial Library Grant revenue estimates	0.3	0.1	0.2
Increase in Facility and Building related charges	0.4	0.4	0.4
Increase in Salaries and Benefits	0.2	0.1	0.1
Increase Grant Funding: - Reinstate Community Grants for the Winnpeg Public Library Board & W.R.E.N.C.H Community Centre Universal Funding Formula inflationary increases	0.1	0.1	0.1
Other adjustments primarily due to refinements in capital financing (Debt & Finance charges)	(0.3)	0.6	0.8
Totals	0.7	1.3	1.5



Salary Budget and Full Time Equivalents (FTEs) / Vacancy Management / FTE Recoveries

Service Based View

	Ad	2024 opted udget	Pre	2025 eliminary Budget	Increase / (Decrease)	2026 ojection	2027 ojection
Full Time Equivalents (number of FTEs)		693.9		699.4	5.5	705.8	704.3
Salaries & Benefits (in millions of \$)	\$	49.9	\$	51.8	\$ 1.8	\$ 53.5	\$ 54.6

Notes:

- 1. Total departmental vacancy management \$2.3 million and 34 FTEs. 1 FTE is approximately equivalent to \$63,000 for vacancy management in the 2025 budget.
- 2. Two temporary FTEs are expected to be working in 2025 at a cost of approximately \$200,000. These costs are not included in the operating budget but noted on the capital detail sheets where applicable.
- 3. FTE Variance Explanations (see the table below):

Reconciliation of FTE Change 2024 Adopted vs 2025 Preliminary Budget						
1. Increase due to the investment in increased library hours and service improvements	11.0					
2. Increase for the new library in northwest winnipeg (anticipated opening Fall 2025)	3.2					
3. Decrease due to Aquatic facility modernization - annualize the closure of Eldon Ross Indoor Pool and various Wading Pools.	(4.5)					
4. Decrease due to the Community Connection Space in Millennium Library (funding was for 2024 only)	(4.2)					
Total Increase in 2025 Preliminary Budget FTEs over 2024 Adopted FTEs	5.5					



Operating Budget Referrals

Service Based View

No.	Referrals to the Budget Process:	SPC/ Council/	Included in Budget		2025	2026	2027	
		Date	Y/N	FTE	\$	\$	\$	
1	Additional Unallocated Library Investments (2024 Adopted Budget Recommendation 1.NN.ii) That the additional library investment, already included in the	Council March 20, 2024	Total funding required	-	211,360	687,616	660,816	
	preliminary budget: ii. any remaining unallocated amounts be referred to the 2025 budget process.		Y	-	211,360	687,616	660,816	

Source (for budgeted amounts): 2025 Preliminary Budget page 246



Service Based Capital Budget



Picture of the new spray pad at Maples Community Centre / Adsum Park opened in summer 2024.



Capital Summary

Service Based View

	2024 Adopted	2025	2026 - 2030	6-year
Service (\$000's)	Budget	Budget	Forecast	Total
Libraries	4,888	350	2,786	3,136
Recreation	3,837	12,422	58,485	70,907
Total Capital Budget	8,725	12,772	61,271	74,043

Source: 2025 Preliminary Budget pages 228 and 247



Key Projects in the Funded Capital Submission

Service Based View



Spray Pad Investment Program

This capital program will construct 9 new spray pads to address service gaps and replace/decommission wading pools.

Budget Year(s): 2025-2029

Amount: \$18.6 million



East of the Red Rec Plex

City contribution towards detailed design and construction of a new regional facility.

Budget Year(s): 2026 -2027

Amount: \$15 million*

Community Centre Renovation Grant Program

Grant funding for renovation projects for City-owned, board-run community centres.

Budget Year(s): 2025 -2030

Amount: \$12 million



Bonavista Recreation & Leisure Centre

City contribution to the development of a new recreation and leisure centre on Warde Avenue.

Budget Year(s): 2025 -2026

Amount: \$5 million*





St. Boniface Outdoor Aquatic Facility

Budget Year(s): 2025-2027

Amount: \$3.057 million*



Tyndall Park Community Centre - Gymnasium Expansion

City contribution for an addition to the existing facility to incorporate a gymnasium and MPR space.

Budget Year(s): 2026

Amount: \$2.5 million*

Source: Supplemental to Preliminary 2025 Budget page 107 to 132



^{*} The amount identified represents a partial commitment towards the total project cost. Construction will not proceed until the project is fully funded.

Capital Budget Changes

Service Based View

		Changes from Forecast								
Description (\$000's)	Expln.	2025 Budget	2026 Forecast	2027 Forecast	2028 Forecast	2029 Forecast	2025 to 2029 Total	2030 Forecast	6-year Total	SPAP Action Item
Council Approved Forecast		9,570	19,698	19,873	7,442	7,766	64,349	-	64,349	
Increase / (Decrease) From Forecast:										
St. Boniface Outdoor Aquatic Facility	1	2,247	336	474	•	•	3,057	-	3,057	3.6 Increase funding to implement the Winnipeg Recreation Strategy
Spray Pad Investment Strategy	1	-	(1,400)	-	-	-	(1,400)	-	(1,400)	3.6 Increase funding to implement the Winnipeg Recreation Strategy
Fitness Equipment Renewal Program	2	-	(330)	-	-	-	(330)	-	(330)	
Health/Life Safety/Emergency Systems Refurbishment/City-Wide Accessibility	3	877	-	-	-	912	1,789	-	1,789	3.6 Increase funding to implement the Winnipeg Recreation Strategy
Medium, Heavy & Specialty Fleet Asset Acquisitions	3	78	-	-	-	-	78	-	78	
2030 Forecast							-	6,500	6,500	
Total Changes		3,202	(1,394)	474	-	912	3,194	6,500	9,694	
TOTAL CAPITAL BUDGET		12,772	18,304	20,347	7,442	8,678	67,543	6,500	74,043	

Variance to forecast explanations:

- 1 New project for a study and construction of an outdoor pool in St. Boniface, including funding reallocations from the Spray Pad Investment Strategy.
- 2 Housekeeping adjustments.
- 3 2025 Budget Service based refinements, allocating a portion of Assets and Project Management Department and Fleet Management SOA capital to the Recreation Service.

2030 draft submission amounts are consistent with previous years forecasts.

Source: Supplemental to Preliminary 2025 Budget page 107 to 132, page 179, and page 265



Capital Budget Referrals

Service Based View

			SPC/ Council/ Date	Included in Budget	2025	2026	2027	2028	2029	2030		SPAP Action Item
No.	Referral Name	Referral Wording	Date	Y/N	(\$000's)					6 Year Total		
1	Wading Pool Decomissioning *	the recommendation of the City Centre Community Committee and	November 4, 2024 Council	Total funding required per report	540,000 540,000	-	180,000 180,000	240,000	180,000 180,000	-	1,140,000 1,140,000	3.6 Increase funding to implement the Winnipeg Recreation Strategy

^{*} If approved, the referral will be added to the exisitng capital program Spray Pad Investment Strategy on page 116 on the Supplemental to the 2025 Preliminary Budget



Questions



