



2024-2027 Service Based Budget Overview

Public Works Department Presentation to SPC Community Services – Parks

March 11 & 17, 2024

Photo: Mike Peters, courtesy Tourism Winnipeg



Agenda

1. Performance Reporting
2. Budget and Strategic Priorities Action Plan Alignment
3. Budget Highlights and Overview
4. Service Based:
 - a. Operating Budget
 - b. Capital Budget
 - c. Reserve Projections
5. Questions


Performance Reporting – Parks and Natural Areas



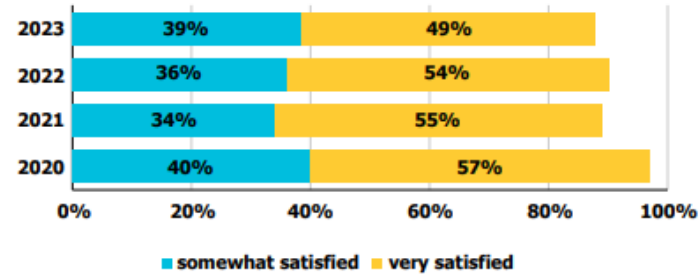
Foster the wellbeing of individuals, communities, and natural environments by enabling all to engage in meaningful, accessible outdoor experiences and activities.

OurWinnipeg:

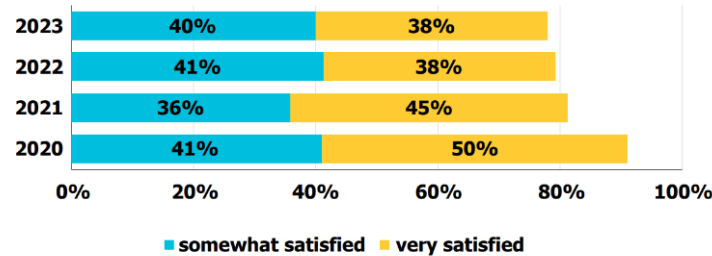


Service Goal / Measure Description	2021 Actual	2022 Actual	2022 Target	2023 Target	2024 Target
 Goal 2: The parks system is sustainable, able to support growth, and adaptable to changing needs					
% of secondary amenities in poor or very poor quality p226	n/a	9%	n/a	9%	9%

Citizen Satisfaction with Condition of Major Parks (e.g. St. Vital or Kildonan) (respondents who have used major parks)



Citizen Satisfaction with Condition of Local Parks in Your Neighbourhood




Performance Reporting – Urban Forestry



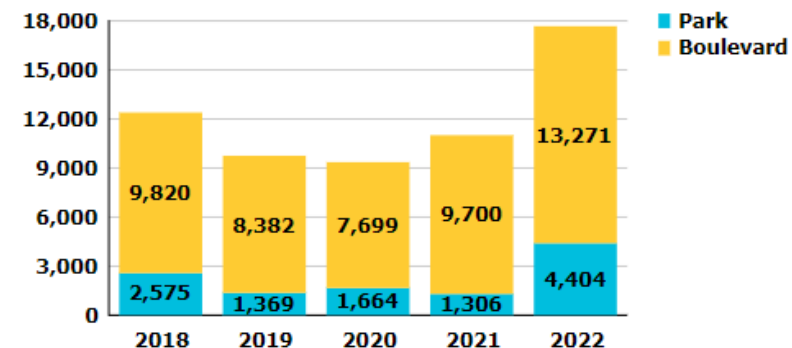
Provide Winnipeggers an abundant, healthy, diverse, and resilient urban forest.

OurWinnipeg:



Service Goal / Measure Description	2021 Actual	2022 Actual	2022 Target	2023 Target	2024 Target
 Goal 4: To improve tree health and safety, achieve planned levels of service, and respond to unplanned demand for services					
Pruning cycle for street trees (years) p232	n/a	15	n/a	15	11.9
Pruning cycle for park trees (years) p232	n/a	20	n/a	20	16.3

Number of trees pruned per year



	2018	2019	2020	2021	2022
Total	12,395	9,751	9,363	11,006	17,675

Source: City of Winnipeg

Source: City of Winnipeg


Performance Reporting – Insect Control



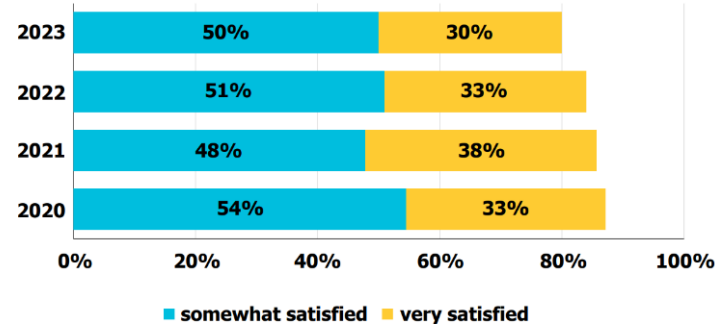
Provide insect abatement in order to protect persons and properties against the negative effects of insects while minimizing impact on the environment.

OurWinnipeg:



Service Goal / Measure Description		2021 Actual	2022 Actual	2022 Target	2023 Target	2024 Target
 Goal 1: Provide quality pest control services by conducting effective and coordinated nuisance mosquito control and mosquito-borne disease control that protects the health of citizens while protecting the health of the ecosystem	Duration of the mosquito control season where the city-wide trap mosquito biting pressure is less than 1 bite per minute (% days) p251	85%	72%	80%	80%	80%

Citizen satisfaction with Insect Control



Source: City of Winnipeg

Budget and Strategic Priorities Action Plan Alignment





Key Theme	SPAP Action Item	Program / Initiative	Outcome / KPIs	Status Update	Outcome / Completion (in years)
A Green Growing City with Sustainable Renewal of Infrastructure	4.1 Plant new and replacement trees in streets and parks using a 2:1 ratio	Urban Forest Strategy	Increase the size and health of the urban forest tree canopy	In Progress (1)	Ongoing
	4.2 Prune street and park trees on a 7-year cycle				
A Livable, Safe, Happy City	3.5 Increase funding to local and regional parks based on the optimal stage in infrastructure lifecycles	Winnipeg Parks Strategy	Enhance regional and local parks	In Progress	Ongoing

(1) Significant funding provided in Multi-year budget towards implementation of the Comprehensive Urban Forestry Strategy, with a focus on tree pruning first, followed by tree plantings and replacements.

Budget Highlights

Annual Tax Supported Operating Increase ¹	Expenditure Growth Rate Average ²
Current Budget Cycle (2024 to 2027)	6.4%
Previous Budget Cycle (2020 to 2023)	1.8%

Service	Operating Budget Highlight(s)	Capital Budget Highlight(s)	SPAP
Urban Forestry <ul style="list-style-type: none"> • Tree Pruning • Tree Planting 	<ul style="list-style-type: none"> • Additional Funding to implement the Comprehensive Urban Forest Strategy, focused on improving tree pruning first followed by tree planting/replacements. • 2024 - \$2.0 million • 2025 - \$5.0 million • 2026 - \$10.0 million • 2027 - \$12.0 million 	<ul style="list-style-type: none"> • Urban Forest Renewal Program is budgeting \$46.3 million over the next 5 years. • This program is providing funding towards the implementation of the Comprehensive Urban Forest Strategy. p108 	
Parks and Natural Areas <ul style="list-style-type: none"> • Assiniboine Park Conservancy 	<ul style="list-style-type: none"> • Assiniboine Park Conservancy (APC) – operating grant now reported by the Public Works department, previously reported in the Community Services department. 	<ul style="list-style-type: none"> • 2024 is the last year of APC's 5 year capital plan. • The next 5 years of APC's capital plan (2025 - 2029) is to be finalized by mid-2024. p107 	

Notes:

1. Based on expenditures before capital related expenditures
2. Average expenditure increase for 2024 to 2027 budget and 2020 to 2023 budget.

2024 Budget Overview

(Service Based View)

Service Based Budget (in millions of \$)	FTEs	Mill Rate Support /Contribution	Capital Budget	Reserves, Net Changes
Insect Control p253	66	7.2	-	0.1
Parks and Natural Areas (1) p229	182	38.8	8.3	0.5
Urban Forestry (2) p234	110	16.7	6.9	-
Total	358	62.7	15.2	0.6

Notes:

1. Other contributing departments include - PPD (3%), Innovations and Technology (1%)
2. Other contributing departments include - Innovation and Technology (1%).

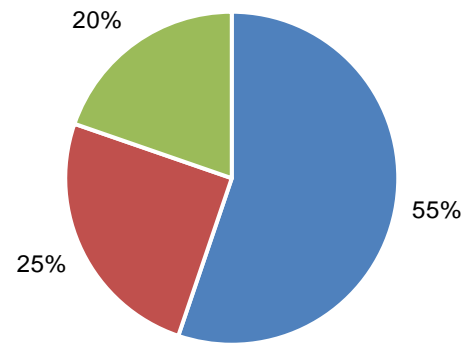


Service Based Operating Budget

2024 Budget Overview

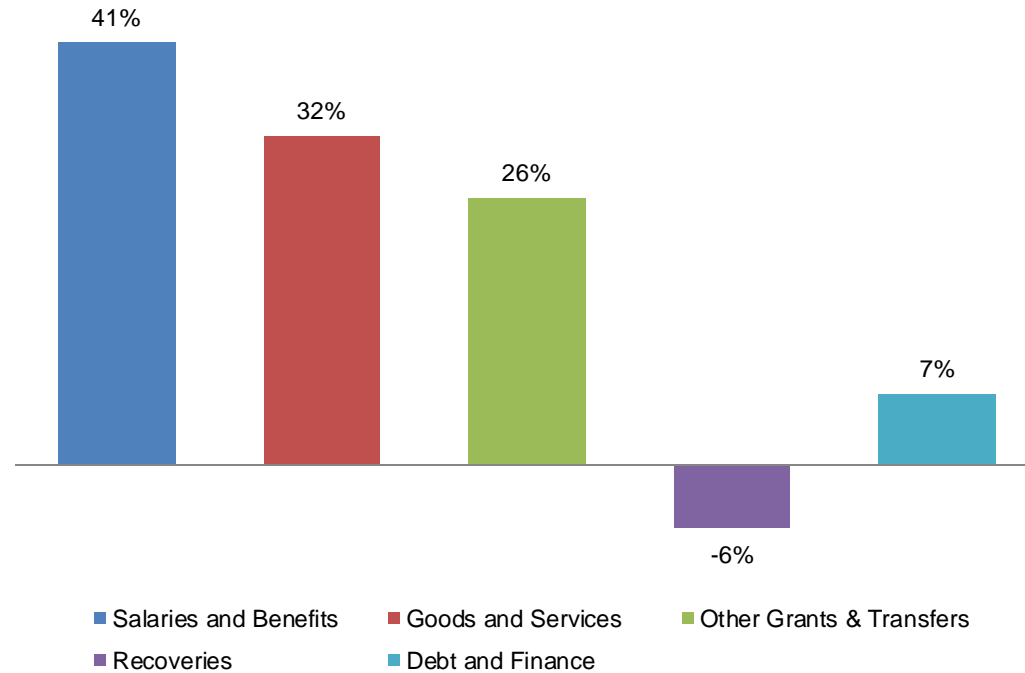
(Service Based View)

Revenues = \$4.0 million



- Provincial Larviciding Grant
- Provincial Dutch Elm Disease Grant
- Other mainly user fees

Expenditures = \$66.7 million



- Salaries and Benefits
- Goods and Services
- Other Grants & Transfers
- Recoveries
- Debt and Finance

Comparison of 2023 Adopted Budget to 2024 Preliminary Budget

(Service Based View)

	2023 Adopted Budget	2024 Budget	2024 Increase / (Decrease)			2025 Projection	2026 Projection	2027 Projection
			\$	%	Notes			
In millions of \$								
Revenue	\$ 5.1	\$ 4.0	\$ (1.1)	-21.2%	1	\$ 4.0	\$ 4.0	\$ 4.1
Expenditure	67.0	66.7	(0.3)	-0.5%	2	71.1	77.5	80.7
Mill Rate (Support)/Contribution	\$ (62.0)	\$ (62.7)				\$ (67.0)	\$ (73.5)	\$ (76.7)

Notes:

1. Budgeted transfer from the Insect Control Reserve was \$1.1 million in 2023. No transfer budgeted in 2024.
2. On an overall basis, expenditures are consistent with the prior year when combining these 3 services.

However, there was movement between the 3 service areas.

- Parks and Natural Areas - grants increased by \$1.3 million, mainly due to Assiniboine Park Conservancy and Winnipeg School Division.
- Insect Control - Aircraft hire decreased by \$0.8 million.
- Urban Forestry - Decreases include a \$3.6 million reduction in transfers to capital and the ending of ending of the \$1.0 million temporary increase to forestry (2021-2023). These decreases were partially off-set by the \$2.0 million increase in support to the Comprehensive Urban Forest Strategy.
- Salaries and benefits increased by \$1.1 million across all 3 service areas.

Salary Budget and Full Time Equivalents (FTEs) / Vacancy Management / FTE Recoveries

(Service Based View)

2024 - 2027 Operating Budget

	2023 Adopted Budget	2024 Budget	Increase / (Decrease)	2025 Projection	2026 Projection	2027 Projection
Full Time Equivalents <i>(number of FTEs)</i>	341	358	17	366	375	388
Salaries & Benefits <i>(in millions of \$)</i>	\$ 25.0	\$ 27.4	\$ 2.4	\$ 28.7	\$ 30.0	\$ 31.6

Note 1: Total departmental vacancy management \$3.7 million and 67 FTEs. 1 FTE is approximately equivalent to \$55,887 for vacancy management in the 2024 budget.

Note 2: Additional 12 FTEs related to the increased funding to Comprehensive Urban Forest Strategy plus an additional 6 FTEs to support the Urban Forest Renewal capital program (offset by increased recoveries). Reduction of 1 FTE due to refinement of service based view.

Operating Budget Referrals

(Service Based View)

No.	Referrals to the Budget Process (include only those from an elected official process):	SPC/ Council/ Date	Included in Budget Y/N	2024		2025	2026	2027	SPAP Action Item
				FTE	\$	\$	\$	\$	
1	Winnipeg Parks Strategy - Council Rec 5	Council May 26, 2022	Total funding required per report	3.0	0.292	0.298	0.304	0.310	3.5 Increase fundin
			N	3.0	0.292	0.298	0.304	0.310	
2	Winnipeg Comprehensive Urban Forest Strategy - Council Rec 3,4	Council Dec 14, 2023	Total funding required per report	41.7	2.786	2.842	2.898	2.956	4.2 Prune street an
			Y	11.5	0.970	1.574	2.155	2.956	
			N	30.2	1.816	1.268	0.743	0.000	
	Total Referrals			44.7	3.078	3.139	3.202	3.266	
	Funded		Y	11.5	0.970	1.574	2.155	2.956	
	Not Funded		N	33.2	2.108	1.565	1.047	0.310	
	<i>- note that all positions requested in the Comprehensive Urban Forest Strategy are funded by 2027.</i>								



Service Based Capital Budget

Capital Summary

(Service Based View)

Service (\$000's)	2023 Adopted Budget	2024 Budget	2025 - 2029 Forecast	6-year Total
Parks and Natural Areas* p325	12,060	8,311	54,758	63,069
Urban Forestry p325	10,404	6,882	49,352	56,234
Insect Control p326	-	-	900	900
Total Capital Submission	22,464	15,193	105,010	120,203

*includes annual funding for Assiniboine Park Conservancy (APC) – Infrastructure and Sustainability

2024: \$5.9 million

2025 – 2029: \$27.0 million (\$5.4 million annually) p107

Key Projects in the Funded Capital Submission

(Service Based View)



Parkland Naturalization & Restoration Program

Protect and restore parkland, connecting people with nature and restoring ecological functions.

Budget Year(s): 2026 -2029

Amount: \$0.806 million

p97



Downtown Parks Improvement Program

Renew and improve aging infrastructure and construct new amenities to address service gaps in Downtown parks.

Budget Year(s): 2026, 2028 & 2029

Amount: \$4.35 million

p94

Regional Parks

Strategic investment in existing and new regional park infrastructure to support outdoor play, sport, leisure & gathering, and trail-based recreation.

Budget Year(s): 2026-2029

Amount: \$11.0 million

p100



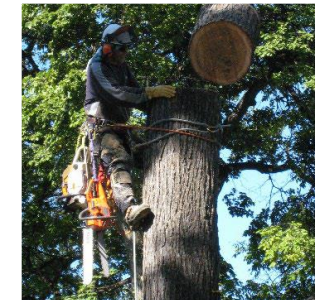
Urban Forest Renewal Program

Support sustainable urban forest management practices, mitigating impacts of climate change and connecting people with nature.

Budget Year(s): 2024-2029

Amount: \$56.2 million

p108



Assiniboine Park Conservancy

Support the City's ongoing commitment to Assiniboine Park building repairs, upgrades and park improvements.

Budget Year(s): 2024-2029

Amount: \$32.9 million

p107



Waterway Access Improvement Program

Improve accessibility and safety at existing and new waterway access points along the Red, Assiniboine and Seine rivers to support year-round access.

Budget Year(s): 2026-2029

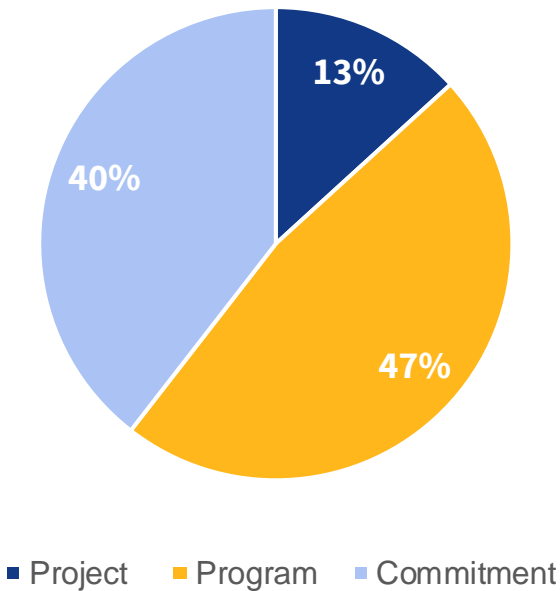
Amount: \$1.1 million

p96

Additional Capital Details

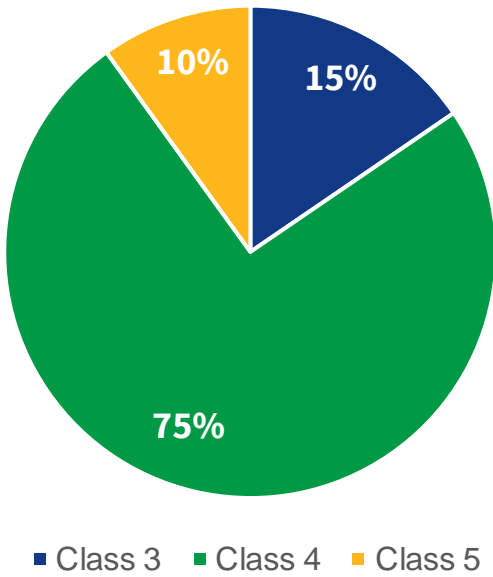
(Service Based View)

2024 Composition



The 2024 Budget Submission includes projects (13%) programs (47%), and other commitments (40%)

2024 Project Class Estimate



- Class 5 estimate** – Bridgwater Forest Fountain (\$200,000) [p106](#)
- Class 4 estimate** – Rainbow Stage (\$1.5 million) [p102](#)
- Class 3 estimate** – Soil Remediation at Weston Memorial CC (\$311,000) [p105](#)

A Class 3 estimate is the accepted level of accuracy required for a project budgeted in the current year and construction cannot commence until that level of accuracy has been obtained.

Capital Budget Changes

Description (\$000's)	Expln.	Changes from Forecast						2029 Forecast	6-year Total	SPAP Action Items
		2024 Preliminary	2025 Forecast	2026 Forecast	2027 Forecast	2028 Forecast	2024 to 2028 Total			
Council Approved Forecast		9,047	10,276	16,475	17,547	18,296	71,641		71,641	
Restatement (Assiniboine Park Conservancy Grant) p107	1	5,400	5,400	5,400	5,400	5,400	27,000		27,000	
Council Approved Forecast-Restated		14,447	15,676	21,875	22,947	23,696	98,641	-	98,641	
Increase / (Decrease) From Forecast:										
Parkland Naturalization and Restoration Prgm p97	2			200	200	200	600	206	806	3.5 Increase funding to local and regional parks based on the optimal stage in infrastructure lifecycles
Community and Neighbourhood Parks	3			(1,800)	(2,800)	(3,000)	(7,600)	-	(7,600)	
Downtown Parks Improvement Program p94	3			750		2,000	2,750	1,600	4,350	
Bridgwater Forest Fountain p106	4	200					200	-	200	
Assiniboine Park Conservancy (Capital Grant) p107		500					500	5,400	5,900	
Other Adjustments		46		400	490	444	1,380	-	1,380	
2029 Submission							-	16,526	16,526	
Total Changes		746	-	(450)	(2,110)	(356)	(2,170)	23,732	21,562	
PRELIMINARY CAPITAL BUDGET		15,193	15,676	21,425	20,837	23,340	96,471	23,732	120,203	

Variance to forecast explanations:

- 1 Funding for Assiniboine Park Conservancy annual capital grant transferred from Arts, Entertainment and Culture service to Parks and Natural Areas service.
- 2 New program prioritized through investment planning process to improve alignment with investment needs outlined in the council-approved *Winnipeg Parks Strategy*.
- 3 Community and Neighbourhood Parks program closed. Partially offset by creation of new Downtown Parks Improvement Program.
- 4 Additional funding (\$200,000) to support repair of the decorative fountain in Bridgwater Forest.

Capital Budget Referrals

(Service Based View)

No.	Referral Name	Referral Wording	SPC/Council and Date	Included in the Budget	2024	2025	2026	2027	2028	2029	6-Year Total	SPAP Action Items
				Y/N	(\$ 000's)							
1	Winnipeg Parks Strategy	That the recommended Investment Plan and accompanying Capital budget detail sheets be referred to the 2024 Multi-Year Budget process. Note: Estimates have been adjusted to reflect updated funding needs for regional parks, as well as cost escalations.	Council May 26,2022	Total funding required per Report	36,008	22,372	19,561	15,276	12,765	12,842	118,824	3.5 Increase funding to local and regional parks based on the optimal stage in infrastructure lifecycles
				Adjustments	125	2,924	7,088	8,364	6,977	7,196	32,674	
				Total funding required as of Feb 2024	36,133	25,296	26,649	23,640	19,742	20,038	151,498	
				Y	2,000	675	4,864	5,335	8,340	8,344	29,558	
				N	34,133	24,621	21,785	18,305	11,402	11,694	121,940	
2	Winnipeg Comprehensive Urban Forest Strategy	That the recommended Investment Plan (operating and capital) and accompanying Capital budget detail sheets be referred to the 2024 - 2027 Multi-Year Budget process.	Council December 14, 2023	Total funding required per report	9,700	9,623	9,754	10,044	10,372	10,749	60,242	4.1 Plant new and replacement trees in streets and parks using a 2:1 ratio
				Y	6,882	9,601	11,061	9,202	9,600	9,888	56,234	
				N	2,818	22	(1,307)	842	772	861	4,008	

Reserve Projections

(Service Based View)

In Millions of \$	2023 Forecast Balance	2024 Activities	2024 Balance	2025 Balance	2026 Balance	2027 Balance
Insect Control Reserve (1) ^{p311}	\$ 1.833	\$ 0.066	\$ 1.899	\$ 1.967	\$ 2.038	\$ 2.111
Land Dedication Reserve Fund (2) ^{p311}	\$ 15.676	\$ 0.540	\$ 16.216	\$ 16.775	\$ 17.355	\$ 17.956
Transformative Reserve Fund (2) ^{p311}	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
TOTAL	\$ 17.509	\$ 0.606	\$ 18.115	\$ 18.742	\$ 19.393	\$ 20.067

Notes:

1. Reserve maximum is \$3.0 million.
2. Reserve is administered by the Planning, Property and Development department.



Questions?